

# Lessard-Sams Outdoor Heritage Council

## Laws of Minnesota 2016 Accomplishment Plan



**Date:** August 15, 2018

**Program or Project Title:** DNR WMA and SNA Acquisition, Phase VIII

**Funds Recommended:** \$ 3,250,000

**Manager's Name:** Jay Johnson

**Title:** Division of Fish and Wildlife Land Acquisition Coordinator

**Organization:** MN Dept. of Natural Resources

**Address:** 500 Lafayette Road

**City:** St. Paul, MN 55155

**Office Number:** 651-259-5248

**Email:** jay.johnson@state.mn.us

**Legislative Citation:** ML 2016, Ch. 172, Art. 1, Sec. 2, Subd. 2(a)

**Appropriation Language:** \$3,250,000 the second year is to the commissioner of natural resources to acquire land in fee for wildlife management purposes under Minnesota Statutes, section 86A.05, subdivision 8, and to acquire land in fee for scientific and natural area purposes under Minnesota Statutes, section 86A.05, subdivision 5. Subject to evaluation criteria in Minnesota Rules, part 6136.0900, priority must be given to acquisition of lands that are eligible for the native prairie bank under Minnesota Statutes, section 84.96, or lands adjacent to protected native prairie. A list of proposed land acquisitions must be provided as part of the required accomplishment plan.

**County Locations:** Becker, Brown, Chippewa, Cottonwood, Douglas, Kandiyohi, Lac qui Parle, Lincoln, Murray, Norman, Redwood, Stearns, Wilkin, and Yellow Medicine.

**Regions in which work will take place:**

- Prairie

**Activity types:**

- Protect in Fee

**Priority resources addressed by activity:**

- Prairie

### Abstract:

Acquire 600 acres of high priority habitats for designation as Wildlife Management Area or Scientific and Natural Area emphasizing Prairie Conservation Plan implementation and coordinating with partners. All lands will be open for public hunting, fishing and trapping.

### Design and scope of work:

This proposal will protect approximately 600 acres of wildlife habitat through fee title acquisition and development as Wildlife Management Areas and/or Scientific & Natural Areas. Lands will be acquired and developed within the Prairie Planning Section with an emphasis on Prairie Conservation Plan core and corridor areas, working toward the long-term goal of a minimum 40% grassland and 20% wetland in core prairie areas. Lands outside core and corridor areas will be evaluated on their habitat potential and contribution to existing units.

Historically, Outdoor Heritage appropriations for WMA and SNA acquisitions have been matched by donations, Reinvest in Minnesota Critical Habitat Match, and Surcharge (a \$6.50 surcharge on small game license sales to be used in part for land acquisition) at approximately 25% (1 dollar of match to 4 dollars of OHF).

Wildlife Management Areas. WMAs are established to protect those lands and waters which have a high potential for wildlife production and to develop and manage these lands and waters for public hunting, fishing and trapping, and for other compatible outdoor recreational uses such as wildlife watching and hiking. While highly successful, the current WMA system does not meet all of the present and future needs for wildlife habitat, wildlife populations management, hunter access and wildlife related recreation. This is notably true in the Prairie Ecological planning section where public ownership in some counties is less than 2 percent. DNR Section of Wildlife uses a geospatial analytical (GIS) based tool to identify the highest priority tracts for potential WMA acquisitions. This approach uses a quantitative approach to score and rank acquisition proposals based on a set of weighted criteria and creates a standardized method for evaluating proposed acquisitions on a statewide level. Criteria and weights are periodically reviewed and adapted to changing conditions and priorities. This ensures that funds are used to acquire available lands consistent with the statutory purpose of WMAs. The WMA acquisition program is guided by the 2002 Citizens' Committee report. The committee was comprised of a diverse group of eleven major stakeholder groups.

A list of potential acquisition opportunities from willing sellers is coordinated with interested stakeholders and partners to eliminate duplication and identify concerns and support. Coordinating with partners has been successful to ensure we are working cooperatively and on priority parcels.

Scientific & Natural Areas. The SNA Program will increase public hunting and fishing opportunities while protecting sites with outstanding natural resource value. Protection will be targeted at high priority areas identified in the SNA Strategic Land Protection Plan with emphasis on prairie core areas identified in the Minnesota Prairie Conservation Plan. A quantitative system is used to score and rank acquisition proposals at a statewide level based on a weighted set of six criteria. Priority is given to sites of high and outstanding biodiversity significance, sites recommended for protection by the Minnesota Biological Survey, high quality native plant communities and habitat for rare species. Parcels which are larger, adjoin other conservation lands, improve habitat management, are under imminent threat and that are partially donated are also rated higher.

Properties acquired through this appropriation require approval of the County Board of Commissioners in the county of acquisition, will be designated as WMA or SNA through a Commissioner's Designation Order, brought up to minimum DNR standards, and listed on the DNR website. Basic site improvements will include boundary and LSOHC acknowledgement signs and may include any necessary site cleanup and restoration of agricultural fields and minimal parking area development.

### **How does the request address MN habitats that have: historical value to fish and wildlife, wildlife species of greatest conservation need, MN County Biological Survey data, and/or rare, threatened and endangered species inventories:**

Potential acquisitions for WMAs and SNAs are objectively scored for their habitat value. The DNR uses weighted criteria and prioritizes high scoring parcels for acquisition. For example, candidates for WMAs score higher with a prairie grouse lek, presence of shallow lakes, and occurrence of species of greatest conservation need; candidates for SNAs score higher with high quality native plant communities and habitat for rare species. Both programs also give priority to parcels that adjoin existing units or other conservation lands.

### **Describe the science based planning and evaluation model used:**

The DNR uses GIS-based scoring systems to objectively rank potential acquisitions and develop statewide priority lists. These systems incorporate scientific data including native plant community mapping, rare species locations, and watershed/wetland qualities as well as habitat management considerations and suitability for public access, hunting and fishing.

### **Which sections of the Minnesota Statewide Conservation and Preservation Plan are applicable to this program:**

- H1 Protect priority land habitats
- H5 Restore land, wetlands and wetland-associated watersheds

### **Which other plans are addressed in this program:**

- Minnesota DNR Scientific and Natural Area's Long Range Plan
- Minnesota Prairie Conservation Plan

### **Which LSOHC section priorities are addressed in this program:**

**Prairie:**

- Protect, enhance, and restore remnant native prairie, Big Woods forests, and oak savanna

## Relationship to other funds:

- Not Listed

### Describe the relationship of the funds:

Not Listed

## How does this program accelerate or supplement your current efforts in this area:

For WMAs, traditional sources of acquisition dollars are bonding and a surcharge on individual small game licenses. The most recent bonding appropriations for acquisition were in M.L. 2010 (\$1M for fee title, \$3M for Reinvest in Minnesota) and M.L. 2014 (\$2M for Reinvest in Minnesota). These funds are not sufficient to meet the acquisition goals of 439,000 acres acquired between 2002-2052 (Minnesota's Wildlife Management Area Acquisition-- The Next Fifty Years). This proposal will account for 8% of the annual acquisition goal of 8,000 acres per year. Donated value has the potential of increasing the total acres acquired.

SNA acquisition and designation is primarily funded through project funds such as Outdoor Heritage Fund and Environment and Natural Resources Trust Fund. Occasionally, but not regularly, the state general fund obligation bonding funds are appropriated for SNA acquisition.

## Per MS 97A.056, Subd. 24, Any state agency or organization requesting a direct appropriation from the OHF must inform the LSOHC at the time of the request for funding is made, whether the request is supplanting or is a substitution for any previous funding that was not from a legacy fund and was used for the same purpose:

Not Listed

## Describe the source and amount of non-OHF money spent for this work in the past:

Appropriation Year	Source	Amount
2008	Bonding (WMA)	\$5,000,000
2008	ENRTF (SNA)	\$1,000,000
2008	Bonding (SNA)	\$2,700,000
2008	Reinvest in Minnesota Critical Habitat Match (WMA)	\$1,684,262
2008	ENRTF (WMA)	\$1,000,000
2009	Reinvest in Minnesota (WMA)	\$3,072,138
2009	ENRTF (SNA)	\$1,026,000
2010	Reinvest in Minnesota Critical Habitat Match (WMA)	\$2,308,358
2010	Bonding (WMA)	\$500,000
2010	ENRTF (SNA)	\$1,096,400
2011	ENRTF (SNA)	\$403,000
2011	Surcharge on individual small game license (WMA)	\$1,830,000
2011	Reinvest in Minnesota Critical Habitat Match (WMA)	\$824,259
2012	Reinvest in Minnesota Critical Habitat Match (WMA)	\$864,750
2012	Reinvest in Minnesota Critical Habitat Match (SNA)	\$720,000
2013	ENRTF (SNA)	\$1,500,000
2013	Surcharge on individual small game license (WMA)	\$1,968,000
2014	Bonding - Reinvest in Minnesota Critical Habitat Match (WMA)	\$2,000,000
2014	ENRTF (SNA)	\$1,115,450
2014	Surcharge on individual small game license (WMA)	\$1,860,000

## How will you sustain and/or maintain this work after the Outdoor Heritage Funds are expended:

According to WMA/AMA Directive on development standards, WMAs will be developed to at least minimum standards within two years of acquisition for facility and habitat development that will provide basic asset preservation, public access and safety, environmental and cultural resource protection and soil and water resource conservation. Often restoration efforts can extend 2-3 years beyond the "minimum standard" time table to establish high quality native plant community restorations. All new acquisitions require a WMA Initial

Development Plan (IDP) be completed by the Area and approved by the Region. As part of the state outdoor recreation system, ongoing maintenance will be accomplished through routine management activities by our network of DNR offices. Periodic enhancements will be accomplished by existing staff, MCC crews, temporary project staffing or through vendor contract.

Long-term management costs (e.g., invasive species treatments, prescribed fire, and monitoring/evaluation) will be covered by a combination funding sources, including, but not limited to the Game and Fish Fund, ENRTF, Outdoor Heritage Fund (OHF), federal grants, small game surcharge, and other funds as appropriated.

### Explain the things you will do in the future to maintain project outcomes:

Year	Source of Funds	Step 1	Step 2	Step 3
2018	Outdoor Heritage ML 2016	Post signs on all acquired lands	Initial site development	
2019	Outdoor Heritage ML 2016	Native vegetation planting		
2020	Game and Fish, Surcharge, Other	Standard management of acquired lands		

### Activity Details:

If funded, this program will meet all applicable criteria set forth in MS 97A.056 - **Yes**

Will there be planting of corn or any crop on OHF land purchased or restored in this program - **Yes**

Explain

The primary purposes of WMAs are to develop and manage for the production of wildlife and for compatible outdoor recreation. To fulfill those goals, the DNR may use limited farming specifically to enhance or benefit the management of state lands for wildlife. This proposal may include initial development plans or restoration plans to utilize farming to prepare previously farmed sites for native plant seeding. This is a standard practice across the Midwest to prepare the seedbed for native seed planting. On a small percentage of WMAs (less than 2.5%), DNR uses farming to provide a winter food source for a variety of wildlife species in agriculture-dominated landscapes largely devoid of winter food sources.

Are any of the crop types planted GMO treated - **Yes**

Will local government approval be sought prior to acquisition - **Yes**

Is the land you plan to acquire (fee title) free of any other permanent protection - **No**

One parcel includes 80 acres of native prairie bank easement that the landowners are willing to donate. The parcel will have the encumbered acres appraised separately.

Is this land currently open for hunting and fishing - **No**

Will the land be open for hunting and fishing after completion - **Yes**

There will be no variations from the State of Minnesota regulations.

Are there currently trails or roads on any of the acquisitions on the parcel list - **No**

Will new trails or roads be developed or improved as a result of the OHF acquisition - **No**

### Accomplishment Timeline:

Activity	Approximate Date Completed
Acquire in fee 600 acres for designation as Wildlife Management Area and/or Scientific and Natural Area	06/30/2018
Prepare acquired lands at least to minimum development standards, including signage, parking areas, and native vegetation planting, if necessary.	06/30/2020

Date of Final Report Submission: 11/1/2020

### Federal Funding:

Do you anticipate federal funds as a match for this program - **No**

## Outcomes:

### Programs in prairie region:

- Key core parcels are protected for fish, game and other wildlife *Acres of native prairie protected, acres of Prairie Core/Corridor areas protected*

# Budget Spreadsheet

Budget reallocations up to 10% do not require an amendment to the Accomplishment Plan

How will this program accommodate the reduced appropriation recommendation from the original proposed requested amount

The recommendation is 35% of our proposed ask. We propose to reduce acres acquired by 45%.

**Total Amount of Request: \$ 3250000**

## Budget and Cash Leverage

BudgetName	LSOHC Request	Anticipated Leverage	Leverage Source	Total
Personnel	\$50,000	\$0		\$50,000
Contracts	\$181,000	\$0		\$181,000
Fee Acquisition w/ PILT	\$2,749,000	\$0		\$2,749,000
Fee Acquisition w/o PILT	\$0	\$0		\$0
Easement Acquisition	\$0	\$0		\$0
Easement Stewardship	\$0	\$0		\$0
Travel	\$0	\$0		\$0
Professional Services	\$150,000	\$0		\$150,000
Direct Support Services	\$10,000	\$0		\$10,000
DNR Land Acquisition Costs	\$0	\$0		\$0
Capital Equipment	\$0	\$0		\$0
Other Equipment/Tools	\$0	\$0		\$0
Supplies/Materials	\$110,000	\$0		\$110,000
DNR IDP	\$0	\$0		\$0
Total	\$3,250,000	\$0		\$3,250,000

## Personnel

Position	FTE	Over # of years	LSOHC Request	Anticipated Leverage	Leverage Source	Total
Fish and Wildlife Acquisition Coordinator	0.50	2.00	\$50,000	\$0		\$50,000
Total	0.50	2.00	\$50,000	\$0		\$50,000

Amount of Request: \$3,250,000

Amount of Leverage: \$0

Leverage as a percent of the Request: 0.00%

DSS + Personnel: \$60,000

As a % of the total request: 1.85%

**How did you determine which portions of the Direct Support Services of your shared support services is direct to this program:**

DNR calculates the fair share to pay for support costs directly related to and necessary for the appropriation

## Output Tables

**Table 1a. Acres by Resource Type**

Type	Wetlands	Prairies	Forest	Habitats	Total
Restore	0	0	0	0	0
Protect in Fee with State PILT Liability	0	600	0	0	600
Protect in Fee W/O State PILT Liability	0	0	0	0	0
Protect in Easement	0	0	0	0	0
Enhance	0	0	0	0	0
Total	0	600	0	0	600

**Table 1b. How many of these Prairie acres are Native Prairie?**

Type	Native Prairie
Restore	0
Protect in Fee with State PILT Liability	144
Protect in Fee W/O State PILT Liability	0
Protect in Easement	0
Enhance	0
Total	144

**Table 2. Total Funding by Resource Type**

Type	Wetlands	Prairies	Forest	Habitats	Total
Restore	\$0	\$0	\$0	\$0	\$0
Protect in Fee with State PILT Liability	\$0	\$3,250,000	\$0	\$0	\$3,250,000
Protect in Fee W/O State PILT Liability	\$0	\$0	\$0	\$0	\$0
Protect in Easement	\$0	\$0	\$0	\$0	\$0
Enhance	\$0	\$0	\$0	\$0	\$0
Total	\$0	\$3,250,000	\$0	\$0	\$3,250,000

**Table 3. Acres within each Ecological Section**

Type	Metro Urban	ForestPrairie	SE Forest	Prairie	N Forest	Total
Restore	0	0	0	0	0	0
Protect in Fee with State PILT Liability	0	0	0	600	0	600
Protect in Fee W/O State PILT Liability	0	0	0	0	0	0
Protect in Easement	0	0	0	0	0	0
Enhance	0	0	0	0	0	0
Total	0	0	0	600	0	600

**Table 4. Total Funding within each Ecological Section**

Type	Metro Urban	ForestPrairie	SE Forest	Prairie	N Forest	Total
Restore	\$0	\$0	\$0	\$0	\$0	\$0
Protect in Fee with State PILT Liability	\$0	\$0	\$0	\$3,250,000	\$0	\$3,250,000
Protect in Fee W/O State PILT Liability	\$0	\$0	\$0	\$0	\$0	\$0
Protect in Easement	\$0	\$0	\$0	\$0	\$0	\$0
Enhance	\$0	\$0	\$0	\$0	\$0	\$0
Total	\$0	\$0	\$0	\$3,250,000	\$0	\$3,250,000

Table 5. Average Cost per Acre by Resource Type

Type	Wetlands	Prairies	Forest	Habitats
Restore	\$0	\$0	\$0	\$0
Protect in Fee with State PILT Liability	\$0	\$5417	\$0	\$0
Protect in Fee W/O State PILT Liability	\$0	\$0	\$0	\$0
Protect in Easement	\$0	\$0	\$0	\$0
Enhance	\$0	\$0	\$0	\$0

Table 6. Average Cost per Acre by Ecological Section

Type	Metro/Urban	Forest/Prairie	SE Forest	Prairie	Northern Forest
Restore	\$0	\$0	\$0	\$0	\$0
Protect in Fee with State PILT Liability	\$0	\$0	\$0	\$5417	\$0
Protect in Fee W/O State PILT Liability	\$0	\$0	\$0	\$0	\$0
Protect in Easement	\$0	\$0	\$0	\$0	\$0
Enhance	\$0	\$0	\$0	\$0	\$0

Target Lake/Stream/River Feet or Miles

3500 feet



## Parcel List

For restoration and enhancement programs ONLY: Managers may add, delete, and substitute projects on this parcel list based upon need, readiness, cost, opportunity, and/or urgency so long as the substitute parcel/project forwards the constitutional objectives of this program in the Project Scope table of this accomplishment plan. The final accomplishment plan report will include the final parcel list.

### Section 1 - Restore / Enhance Parcel List

No parcels with an activity type restore or enhance.

### Section 2 - Protect Parcel List

#### Becker

Name	TRDS	Acres	Est Cost	Existing Protection?	Hunting?	Fishing?
Spring Creek WMA tract 4A	14241218	50	\$65,000	No	Full	Not Applicable

#### Brown

Name	TRDS	Acres	Est Cost	Existing Protection?	Hunting?	Fishing?
Badger Track WMA Tr3 & 4	11436202	229	\$1,000,000	No	Full	Not Applicable

#### Cottonwood

Name	TRDS	Acres	Est Cost	Existing Protection?	Hunting?	Fishing?
Budolfson WMA 10, 10A, 10B	10738223	131	\$750,000	No	Full	Full
String Lakes WMA Tr11	10536228	305	\$1,300,000	No	Full	Not Applicable

#### Douglas

Name	TRDS	Acres	Est Cost	Existing Protection?	Hunting?	Fishing?
Lake Venus WMA	12840222	85	\$340,000	No	Full	Full

#### Kandiyohi

Name	TRDS	Acres	Est Cost	Existing Protection?	Hunting?	Fishing?
Regal Flats WMA Tr2	12233210	196	\$412,700	No	Full	Full

#### Lac qui Parle

Name	TRDS	Acres	Est Cost	Existing Protection?	Hunting?	Fishing?
Baxter WMA 6	11742204	80	\$400,000	No	Full	Full
Gollnick WMA Tr11	11746201	160	\$416,000	Yes	Full	Not Applicable

#### Lincoln

Name	TRDS	Acres	Est Cost	Existing Protection?	Hunting?	Fishing?
Hopeful WMA Tr1	10944212	225	\$787,500	No	Full	Not Applicable

#### Murray

Name	TRDS	Acres	Est Cost	Existing Protection?	Hunting?	Fishing?
Hiram Southwick WMA Tr15	10641224	146	\$850,000	No	Full	Not Applicable
Hjermstad WMA Tr40	10843210	130	\$782,000	No	Full	Not Applicable
Peters WMA Tr2, 2A	10642209	124	\$620,000	No	Full	Not Applicable
Plum Creek WMA 3	10839210	280	\$1,006,000	No	Full	Full

#### Norman

Name	TRDS	Acres	Est Cost	Existing Protection?	Hunting?	Fishing?
Prairie Dunes WMA 1, 15	14644219	480	\$1,200,000	No	Full	Full
Twin Valley WMA 5	14344228	320	\$640,000	No	Full	Full

#### Redwood

Name	TRDS	Acres	Est Cost	Existing Protection?	Hunting?	Fishing?
Cedar Rock SNA	11336203	60	\$420,000	No	Full	Not Applicable

#### Stearns

Name	TRDS	Acres	Est Cost	Existing Protection?	Hunting?	Fishing?
Partners WMA tr3	12232203	40	\$120,000	No	Full	Not Applicable

## Wilkin

Name	TRDS	Acres	EstCost	Existing Protection?	Hunting?	Fishing?
Dow Prairie SNA	13545207	506	\$1,337,900	No	Full	Not Applicable

## Yellow Medicine

Name	TRDS	Acres	EstCost	Existing Protection?	Hunting?	Fishing?
Mound Springs Prairie SNA	11546218	160	\$800,000	No	Full	Not Applicable

## Section 2a - Protect Parcel with Bldgs

### Chippewa

Name	TRDS	Acres	EstCost	# Bldgs?	Bldg Improve Desc	Value of Bldg	Disposition of Improvements
Bergo WMA 7, 10, 11	11841222	400	\$1,885,425	6	Grain bins, machine shed, garage	\$96,300	

### Cottonwood

Name	TRDS	Acres	EstCost	# Bldgs?	Bldg Improve Desc	Value of Bldg	Disposition of Improvements
String Lakes WMA 1	10536229	302	\$1,500,000	2	Old barn, machine shed	\$6,300	

### Lincoln

Name	TRDS	Acres	EstCost	# Bldgs?	Bldg Improve Desc	Value of Bldg	Disposition of Improvements
Hopeful WMA Tr3	10944212	317	\$1,268,000	1	Old delapidated shed	\$0	Demolish

### Norman

Name	TRDS	Acres	EstCost	# Bldgs?	Bldg Improve Desc	Value of Bldg	Disposition of Improvements
Faith WMA 8	14443226	240	\$355,000	5	Old house, garage, barn, silo, grain bin	\$0	

## Section 3 - Other Parcel Activity

No parcels with an other activity type.

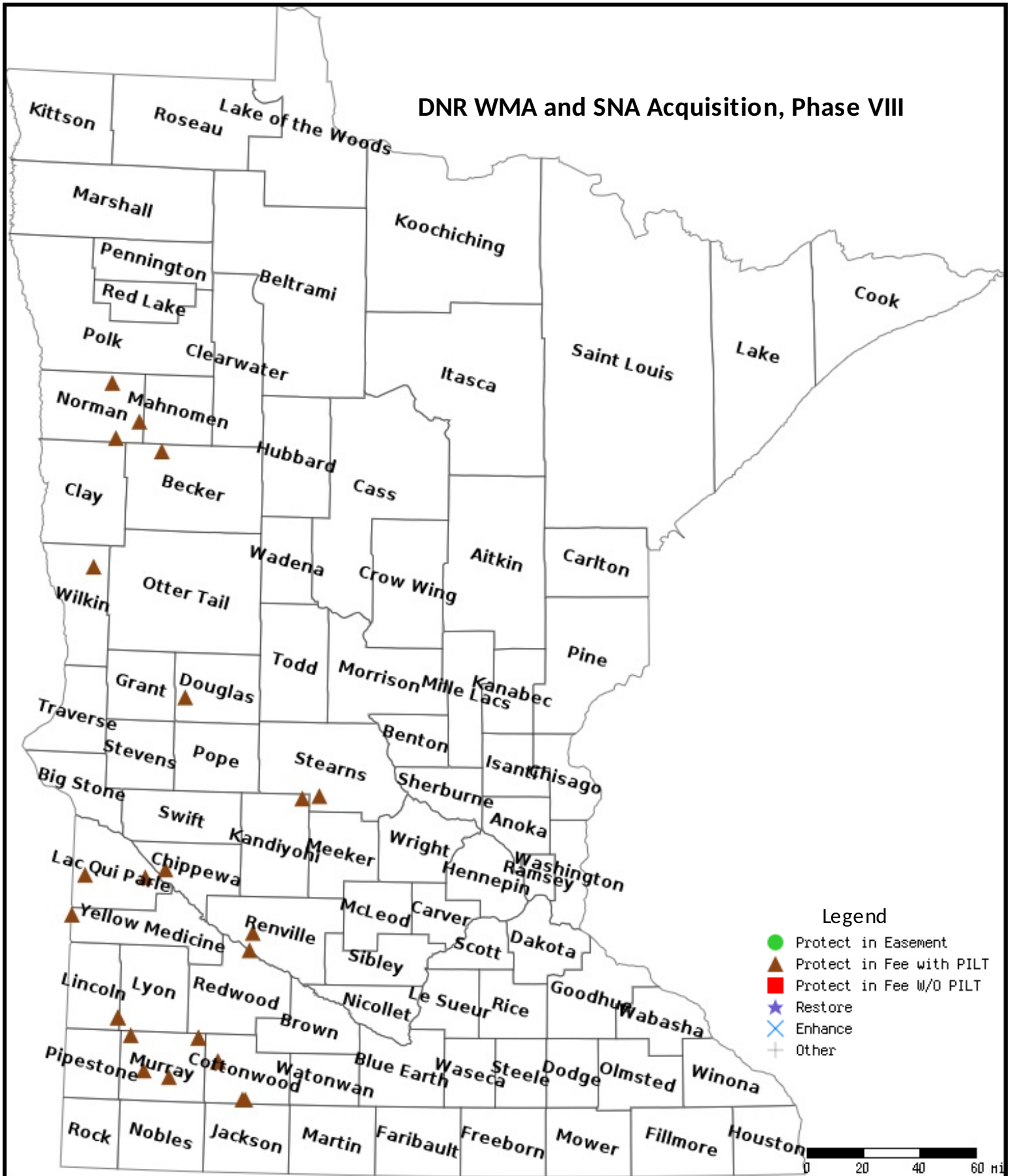
## Completed Parcel: Budolfson WMA 10, 10A, 10B

# of Total Acres:	131
County:	Cottonwood
Township:	107
Range:	38
Direction:	2
Section:	23
# of Acres: Wetlands/Upland:	
# of Acres: Forest:	
# of Acres: Prairie/Grassland:	128.41
Amount of Shoreline:	(Linear Feet)
Name of Adjacent Body of Water (if applicable):	
Has there been signage erected at the site:	No - Parcel was acquired in December of 2016. Signage will be erected Spring 2017.
Total cost of Restoration/Enhancement:	\$750,000
Annual Reporting Organization Name:	MN Dept. of Natural Resources
Annual Reporting Manager Name:	Pat Rivers (Jay Johnson)
Annual Reporting Address:	500 Lafayette Road
Annual Reporting City:	St. Paul
Annual Reporting State:	MN
Annual Reporting Zip:	55155
Annual Reporting Email:	jay.johnson@state.mn.us
Annual Reporting Phone:	651-259-5248
Purchase Date:	December 27, 2016
Purchase Price:	\$990,360
Appraised Value:	\$1,039,000
Professional Service Costs:	\$23,398
Assessed Value:	\$923,200
Total Project Cost:	\$990,360
Property Managed By:	DNR - Wildlife Management Area -
Name of the unit area or location government unit or land manager:	Budolfson WMA

## Completed Parcel: Plum Creek WMA 3

# of Total Acres:	280
County:	Murray
Township:	108
Range:	39
Direction:	2
Section:	10
# of Acres: Wetlands/Upland:	
# of Acres: Forest:	
# of Acres: Prairie/Grassland:	56
Amount of Shoreline:	(Linear Feet)
Name of Adjacent Body of Water (if applicable):	
Has there been signage erected at the site:	No - Parcel closed in December 2016. Signage to be erected Spring 2017.
Total cost of Restoration/Enhancement:	\$1,006,000
Annual Reporting Organization Name:	MN Dept. of Natural Resources
Annual Reporting Manager Name:	Pat Rivers (Jay Johnson)
Annual Reporting Address:	500 Lafayette Road
Annual Reporting City:	St. Paul
Annual Reporting State:	MN
Annual Reporting Zip:	55155
Annual Reporting Email:	jay.johnson@state.mn.us
Annual Reporting Phone:	651-259-5248
Purchase Date:	December 28, 2016
Purchase Price:	\$1,120,000
Appraised Value:	\$1,260,000
Professional Service Costs:	\$3,159
Assessed Value:	\$1,325,100
Total Project Cost:	\$1,120,000
Property Managed By:	DNR - Wildlife Management Area -
Name of the unit area or location government unit or land manager:	Plum Creek WMA

## Parcel Map



Data Generated From Parcel List